REPORT/RECOMMENDATION TO THE BOARD OF SUPERVISORS OF SAN BERNARDINO COUNTY, CALIFORNIA AND RECORD OF ACTION

November 19, 2013

FROM:

GERRY NEWCOMBE, Director

Department of Public Works - Solid Waste Management

SUBJECT:

AMENDMENT NO. 3 TO THE SOLID WASTE HANDLING FRANCHISE

RECOMMENDATION(S)

Approve Amendment No. 3 authorizing an extension of five months from January 31, 2014 to June 30, 2014 in which a Notice of Non-Renewal can be issued to the following 21 Solid Waste Handling Franchise Agreements for various County Franchise Areas within the unincorporated

1. Burrtec Waste Industries for County Franchise Area 1 - San Antonio Heights, Mt. Baldy,

2. Burrtec Waste Industries for County Franchise Area 2 – sphere of the cities of Montclair and

3. USA Waste of California for County Franchise Area 3 - sphere of the City of Chino.

4. Burrtec Waste Industries for County Franchise Area 5 – sphere of the City of Fontana.

5. Burrtec Waste Industries for County Franchise Area 6 – community of Bloomington.

6. Cal Disposal Company for County Franchise Area 8 – Muscoy, South Cajon Pass, sphere of

7. Burrtec Waste Industries for County Franchise Area 9 – El Rancho Verde community (Rialto).

8. Jack's Disposal Company for County Franchise Area 10 – Devore and the sphere of the City

9. Burrtec Waste Industries for County Franchise Area 11 – sphere of the City of Loma Linda.

10. Empire Disposal for County Franchise Area 12 - Mentone, Oak Glen, sphere of the City of Redlands, Mountain Home and Angeles Oaks. (Agreement No. 09-609A-3)

11. CR&R Waste Services for County Franchise Area 15 – Wrightwood community. (Agreement

Page 1 of 3

SWMD-Rivera w/ agrees Contractor c/o SWMD w/ agree Auditor-Accts Pay Mgr w/ agrees EBIX-BPO c/o Risk Mgmt SWMD-Newcombe CAO-Nelson File - w/ agree ill 12/11/13

Record of Action and of Supervisors MOTION MOVE LAURA H. WELCH

ITEM 35

AMENDMENT NO.3 TO THE SOLID WASTE HANDLING FRANCHISE **AGREEMENTS NOVEMBER 19, 2013**

- PAGE 2 OF 3 12 Mountain Disposal Company for County Franchise Area 16 - Crestline, Running Springs, Lake Arrowhead, Green Valley Lake, and Blue Jay. (Agreement No. 09-611A-3)
- 13. Big Bear Disposal for County Franchise Area 17 Fawnskin, Baldwin Lake and Lake
- 14. Advance Disposal Company for County Franchise Area 18 Spring Valley Lake, unincorporated area of Hesperia and Apple Valley. (Agreement No. 09-613A-3)
- 15. Burrtec Waste Industries for County Franchise Area 19 sphere of the City of Victorville, Town of Apple Valley and the City of Adelanto, Landers and Lucerne Valley. (Agreement No.
- 16. CR&R for County Franchise Area 20 Phelan, Pinon Hills, and the sphere of the City of
- 17. Benz Sanitation for County Franchise Area 21 Trona, Windy Acres, Four Corners, and the
- 18. Burrtec Waste Industries for County Franchise Area 22 unincorporated area northwest of
- 19. Burrtec Waste Industries for County Franchise Area 23 sphere of the City of Barstow and
- 20. Burrtec Waste Industries for County Franchise Area 24 Yermo, Daggett and Newberry
- 21. Burrtec Waste & Recycling for County Franchise Area 25 Joshua Tree, sphere of the Town of Yucca Valley, and Morongo Valley. (Agreement No. 09-620A-3)

(Presenter: Gerry Newcombe, Director, 387-7906)

BOARD OF SUPERVISORS COUNTY GOALS AND OBJECTIVES

Operate in a Fiscally-Responsible and Business-Like Manner.

Approval of this item will not result in the use of Discretionary General Funding (Net County Cost) as the Department of Public Works - Solid Waste Management Division (SWMD) is not financed by the General Fund. Instead, the SWMD establishes fees that are charged to the public and other agencies for utilization of the County Waste Disposal System. The recommended amendments are non-financial.

The current franchise agreements with waste haulers in the unincorporated areas are eight year evergreen agreements that allow the County to give a Notice of Non-Renewal during a six month period every two years, the most recent notice period ending on June 30, 2013. Staff determined that changes to the franchise agreements were necessary to better serve County residents and obtained Board approval to extend the notice period to January 31, 2014, while those changes were discussed and negotiated with the haulers.

Approval of this item will authorize an extension from January 31, 2014 to June 30, 2014 in which a Notice of Non-Renewal can be issued by the County to the franchised solid waste haulers. County staff and the franchised waste haulers have been working diligently since July to prepare AMENDMENT NO.3 . J THE SOLID WASTE HANDLING FRANCHISE AGREEMENTS
NOVEMBER 19, 2013
PAGE 3 OF 3

an amendment to address these various County concerns. While significant progress has been made, negotiations will not be finalized in time to properly notice and conduct the required public hearing before January 31, 2014. Staff expects to finalize negotiations in the next several weeks and will schedule the appropriate hearing and Board action as soon as possible once negotiations are complete.

In order to operate in a fiscally-responsible and business-like manner, modifications to the existing franchised hauler agreements are being sought that will result in rates which more accurately reflect the true cost of providing that service to the customer in today's dynamic waste collection and recycling marketplace and rapidly changing regulatory environment.

The Franchise Agreements were originally put into place and approved by the Board of Supervisors (Board) on May 19, 1998 (Item No. 57) to ensure that the unincorporated area communities within the County were afforded adequate solid waste handling services to be provided in a manner to protect the health and safety of the community, and to establish waste reduction and recycling programs in compliance with the Integrated Waste Management Act of 1989(AB939).

On June 18, 2013, (Item No. 70) the Franchise Agreements were amended to extend the period of time during the current issuing cycle in which a Notice of Non-Renewal can be issued by seven (7) months, from June 30, 2013 to January 31, 2014, to allow time to negotiate additional amendments to the franchise agreements that will benefit the County and its residents.

REVIEW BY OTHERS

This item has been reviewed by County Counsel (Penny Alexander–Kelley, Principal Assistant County Counsel, 387-5455) on October 23, 2013, Finance (Cory Nelson, Administrative Analyst, 387-4378) on October 30, 2013, and County Finance and Administration (Mary Jane Olhasso, Assistant Executive Officer, 387-4599) on November 5, 2013.

	i.	



County of San Bernardino

FAS

CONTRACT TRANSMITTAL

Approved as to Legal Form (sign in blue ink)

County Counsel

Date

Penny Algoridar-Kelley

Amendment #3

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Department Head

Date

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Contractor's Representative She	ila R. Ba	th						
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David R. Doublet

(Attach this transmittal to all contracts not prepared on the "Standard Contract" form.)

Date

Amendment No. 3 to AGREEMENT BETWEEN THE COUNTY OF SAN BERNARDINO AND BEST WAY DISPOSAL CO. INC/DBA: ADVANCE DISPOSAL CO. FOR THE COLLECTION AND TRANSPORTATION OF SOLID WASTE AND OTHER SERVICES dated June 16, 2009

WHEREAS, on June 16, 2009 (Item No. 92), the Board of Supervisors ("Board") approved County Contract No. 09-613 between the County of San Bernardino ("County") and BEST WAY DISPOSAL CO. INC/DBA: ADVANCE DISPOSAL CO. ("Grantee") to provide for the collection and transportation of solid waste and other services (the "Franchise Agreement");

WHEREAS, on November 6, 2012 (Item No. 96) the Board approved Amendment No. 1 to the Franchise Agreement which amended, Section 13.2 to clarify the methodology for the calculation of rates/Cost of Living Adjustment (COLA), allowed adjustments to be made in accordance with Section 13.2 when calculated in error, and updated the Exhibit "E" which sets the current rates for the franchise area,

WHEREAS, on June 18, 2013 (Item No. 70) the Board approved Amendment No. 2 to the Franchise Agreement, which amended Section 4, to authorize the extension by seven (7) months of the period of time in which a Notice of Non-Renewal can be issued from June 30, 2013 to January 31, 2014,

WHEREAS, the County and Grantee desire to amend "Section 4, Term" of the Franchise Agreement.

NOW THEREFORE, the Franchise Agreement is amended as follows:

1. Section 4. Term is deleted in its entirety and replaced with the following:

SECTION 4. TERM

- (a) The initial term of this Agreement shall commence on the later of (i) July 1, 2009 or (ii) the date on which amendments made to the County Code for consistency purposes become effective, and expiring on June 30, 2017. Thereafter, beginning on July 1, 2010, and on each July 1 anniversary date thereafter, the term of this Agreement will be extended automatically for one (1) additional year, so as to have a rolling term of eight (8) years. Should either party desire that said automatic renewal and extension provision be terminated, such party shall give the other written notice of nonrenewal between January 1 and June 30 in any odd-numbered year, but not before the year 2011; except that for any notice required to be given by June 30, 2013, such notice may instead be given no later than June 30, 2014. Any such notice, properly given, shall serve to terminate the automatic one year renewal and extension provision only, and this Agreement shall remain in effect for the balance of the term then outstanding. In the event that either party exercises its right to terminate the automatic renewal and extension provision under this paragraph, the parties may subsequently reinstate the automatic renewal and extension provision by mutual written agreement.
- (b) Whether or not specifically mentioned or incorporated in this Agreement, exercise of the Franchise granted herein, and every provision of this Agreement, are subject to the terms, conditions and provisions of Division 6 of Title 4 of the County Code, as currently existing. With respect to each extended term of this Agreement, exercise of the Franchise granted herein, and every provision of the Agreement, are subject to the terms, conditions and provisions of Division 6 of Title 4 of the County Code, as currently existing or as hereinafter amended, so long as the amendment to the Division has been adopted by the Board prior to the date by which the Board is required to determine that this Franchise Agreement shall not be extended (as provided in Section 4), whether or not such amendment is effective prior to such date. Notwithstanding this section, Grantee acknowledges and agrees that Division 6 of Title 4 of the County Code will be amended after this Amendment No. 3 is approved by the Board to allow an extension of the time to give notice from June 30, 2013 to June 30, 2014 as described in amended Section 4(a) and Grantee agrees to be bound by the amended Division 6 of Title 4 of the County Code.

	Except as amended herein and in Amendment I Franchise Agreement shall remain in effect.	Nos. 1 and 2, all other terms and conditions of the
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COUNT	Y OF SAN BERNARDINO	
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	Rutherford, Chair, Board of Supervisors	company, contractor, etc.)
	II V	company, contractor, etc.) By A. B. (Authorized signature - sign in blue ink)
	Rutheridid, Chair, Board of Supervisors NOV 19 2013	By A. B. (Authorized signature - sign in blue ink) Name Sheila R. Bath
Dated: _	NOV 19 2013 . D AND CERTIFIED THAT A COPY OF THIS	company, contractor, etc.) By A. B. (Authorized signature - sign in blue ink)
Dated: _ SIGNED DOCUM	NOV 19 2013 D AND CERTIFIED THAT A COPY OF THIS MENT HAS BEEN DELIVERED TO THE	Company, contractor, etc.) By A. B. (Authorized signature - sign in blue ink) Name Sheila R. Bath (Print or type name of person signing contract)
Dated: _ SIGNED DOCUM	NOV 19 2013 . D AND CERTIFIED THAT A COPY OF THIS	Company, contractor, etc.) By A. B. Shella R. Bath (Print or type name of person signing contract) Title President
Dated: _ SIGNED DOCUM CHAIRM	NOV 19 2013 D AND CERTIFIED THAT A COPY OF THIS MENT HAS BEEN DELIVERED TO THE MAN OF THE BOARD	Company, contractor, etc.) By A. B. (Authorized signature - sign in blue ink) Name Sheila R. Bath (Print or type name of person signing contract) Title President (Print or Type)
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Dated: _ SIGNED DOCUM CHAIRM	NOV 19 2013 D AND CERTIFIED THAT A COPY OF THIS MENT HAS BEEN DELIVERED TO THE MAN OF THE BOARD Laura H. Welch OF SUPER Clerk of the Board of Supervisors	Company, contractor, etc.) By A. B. S. (Authorized signature - sign in blue ink) Name Sheila R. Bath (Print or type name of person signing contract) Title President (Print or Type) Dated: Name Y, 20/3
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